

DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES

Refugee and Entrant Assistance

<u>FY 2005 Budget</u>	<u>Page</u>
Appropriation Language and Explanation of Language Changes	I-2
Amounts Available for Obligation.....	I-3
Summary of Changes	I-4
Budget Authority by Activity	I-6
Budget Authority by Object.....	I-7
Authorizing Legislation	I-8
Appropriations History Table	I-9
Justification:	
General Statement.....	I-10
Transitional and Medical Services.....	I-13
Victims of Trafficking	I-18
Social Services	I-20
Victims of Torture.....	I-25
Preventive Health.....	I-27
Targeted Assistance	I-31
Unaccompanied Alien Children.....	I-35

ADMINISTRATION FOR CHILDREN AND FAMILIES
Refugee and Entrant Assistance

For necessary expenses for refugee and entrant assistance activities *and for costs associated with the care and placement of unaccompanied alien children*¹ authorized by title IV of the Immigration and Nationality Act and section 501 of the Refugee Education Assistance Act of 1980 (Public Law 96-422), for carrying out section 462 of the Homeland Security Act of 2002 (Public Law 107-296), and for carrying out [section 5 of]² the Torture Victims Relief Act of [1998 (Public Law 105-320)] 2003 (Public Law 108-179)³ [\$450,276,000] \$473,239,000, of which up to [\$9,968,000] \$10,000,000 shall be available to carry out the Trafficking Victims Protection Act of [2000] 2003 [(Public Law 106-386; division A)] (Public Law 108-193)⁴:
Provided, That funds appropriated under this heading pursuant to section 414(a) of the Immigration and Nationality Act *and section 462 of the Homeland Security Act of 2002*⁵ for fiscal year [2004] 2005 shall be available for the costs of assistance provided and other activities to remain available through September 30, [2006] 2007.

Division E, H.R. 2673, Consolidated Appropriations Bill, FY 2004

¹ This language change reflects the expansion of responsibilities transferred to the Office of Refugee Resettlement in section 462 of the Homeland Security Act of 2002.

² The elimination of the reference to “section 5” of the act provides for broader use of funds to carry out the program as envisioned by authorizing language.

³ This language change is a result of the reauthorization of the Torture Victims Relief Act.

⁴ This language change is a result of the reauthorization of the Trafficking Victims Protection Act.

⁵ This language change would give funds provided for the Unaccompanied Alien Children program the same period of availability provided for other funds in the account. This provision would afford the Office of Refugee Resettlement the flexibility to accommodate unexpected changes in population served and services required.

ADMINISTRATION FOR CHILDREN AND FAMILIES

Refugee and Entrant Assistance

Amounts Available for Obligation

	<u>2003 Enacted</u>	<u>2004 Final Conference</u>	<u>2005 Estimate</u>
Appropriation, Annual	\$483,806,000	\$450,276,000	\$473,262,000
Enacted Rescission	-2,903,000	-2,678,000	-23,000
Subtotal Adjusted Appropriation	480,903,000	447,598,000	473,239,000
Unobligated balance, start of year	24,405,000	13,190,000 ¹	14,563,000 ²
Unobligated balance, end of year	-14,563,000	0	0
<hr/> Total, obligations	<hr/> \$490,745,000	<hr/> \$460,788,000	<hr/> \$487,802,000

¹ This represents the FY 2002 unobligated balance which is available for the costs of assistance provided and other activities through September 2004.

² This represents an estimate of the FY 2003 unobligated balance which is available for the costs of assistance provided and other activities through September 2005.

Refugee and Entrant Assistance

SUMMARY OF CHANGES

FY 2004 Final Conference	
Total estimated budget authority	447,598,000
(Obligations)	
FY 2005 Estimate	\$473,239,000
(Obligations)	
Net change	+\$25,641,000
(Obligations)	

	<u>2004 Final Conference</u>	<u>Change from Base</u>
	<u>Budget</u>	<u>Budget</u>
	<u>(FTE)</u>	<u>(FTE)</u>
	<u>Authority</u>	<u>Authority</u>
Increases:		
A. <u>Built-in:</u>		
1. Unaccompanied Alien Children.....	\$52,770,000	+\$1,459,000
2. Victims of Trafficking.....	9,909,000	+91,000
3. Victims of Torture.....	9,909,000	+91,000
4. Preventive Health.....	4,792,000	+43,000
5. Targeted Assistance.....	49,025,000	+452,000
Subtotal	\$126,405,000	+\$2,136,000
B. <u>Program:</u>		
1. Grants for social adjustment and employment services to refugee arrivals/eligibles, including victims of trafficking.....	\$168,975,000	+\$24,602,000
Subtotal	\$168,975,000	+\$24,602,000

Total Increases	\$295,380,000	+\$26,738,000
Decreases:		
A. <u>Built-in</u> :		
None		
B. <u>Program</u> :		
1. Grants for social adjustment and employment services to refugee arrivals/eligibles, including victims of trafficking.....	\$152,218,000	-\$1,097,000
Total decreases	\$152,218,000	-\$1,097,000
Net Change		+\$25,641,000

Refugee and Entrant Assistance

Budget Authority by Activity

	<u>2003 Enacted</u>	<u>2004 Final Conference</u>	<u>2005 Estimate</u>
Transitional and Medical Services.....	\$219,853,000	\$168,975,000	\$193,577,000
Victims of Trafficking..	9,935,000	9,909,000	10,000,000
Social Services.....	150,139,000	152,218,000	151,121,000
Victims of Torture.....	9,935,000	9,909,000	10,000,000
Preventive Health.....	4,804,000	4,792,000	4,835,000
Targeted Assistance.....	49,155,000	49,025,000	49,477,000
Unaccompanied Alien Children.....	37,082,000	52,770,000	54,229,000
Subtotal, Budget Authority.....	\$480,903,000	\$447,598,000	\$473,239,000
Unobligated balances, Start of year.....	24,405,000	13,190,000	14,563,000
Unobligated balances End of year.....	-14,563,000	0	0
Total Budget Authority	\$490,745,000	\$460,788,000	\$487,802,000

Refugee and Entrant Assistance

Budget Authority by Object

	<u>2004 Final Conference</u>	<u>2005 Estimate</u>	<u>Increase or Decrease</u>
Salaries and benefits (11.1 & 12.1).....	\$1,161,000	\$1,324,000	+\$163,000
Travel and transportation of persons (21.0)	140,000	150,000	+10,000
Rental Payments to GSA (23.1).....	317,000	318,000	+1,000
Advisory and assistance services (25.1).....	5,219,000	6,321,000	+1,102,000
Other services (25.2).....	9,463,000	7,555,000	-1,908,000
Purchase of goods and services from government accounts (25.3)	5,717,000	5,996,000	+279,000
Supplies and Materials (26.0).....	12,000	12,000	0
Grants, subsidies, and Contributions (41.0)	438,759,000	466,126,000	+27,367,000
Total, budget authority by object	\$460,788,000	\$487,802,000	+\$27,014,000

Refugee and Entrant Assistance

Authorizing Legislation

	<u>2004 Amount Authorized</u>	<u>2004 Final Conference</u>	<u>2005 Amount Authorized</u>	<u>2005 Budget Request</u>
Section 414(a) of the Immigration and Nationality Act, as amended, Section 501 of the Refugee Education Assistance Act of 1980 (reauthorization legislation pending Congressional action) ¹ :				
1. Transitional and Medical Services.....	Such sums	\$168,975,000	Such sums	\$193,577,000
2. Social Services.....	Such sums	152,218,000	Such sums	151,121,000
3. Preventive Health ...	Such sums	4,792,000	Such sums	4,835,000
4. Targeted Assistance	Such sums	49,025,000	Such sums	49,477,000
Section 113(b) of the Trafficking Victims Protection Act :	15,000,000	9,909,000	15,000,000	10,000,000
Section 5 of the Torture Victims Relief Act:	20,000,000	9,909,000	25,000,000	10,000,000
Section 462 (a) of the Homeland Security Act of 2002:				
Unaccompanied Alien Children.....	Such sums	52,770,000	Such sums	54,229,000
Total, appropriation		\$447,598,000		\$473,239,000
Total appropriations against definite authorizations	\$35,000,000	\$19,818,000	\$40,000,000	\$20,000,000

¹ The existing appropriation authorities for these programs expired on September 30, 2002.

APPROPRIATIONS HISTORY TABLE
Refugee and Entrant Assistance

	<u>Budget Estimate to Congress</u>	<u>House Allowance</u>	<u>Senate Allowance</u>	<u>Appropriation</u>
1996	414,199,000	416,781,000	397,172,000	407,166,000
1997	381,526,000	412,076,000	385,609,000	426,612,460
1998	395,732,000	418,400,000	395,632,000	423,314,319
1999	415,000,000	415,165,000	415,000,000	435,264,000
2000 Rescission	442,676,000	423,500,000	430,500,000	426,505,000 332,000
2001 Rescission	432,569,000	433,109,000	425,586,000	433,109,000 6,000
2002 Rescission	445,224,000	460,224,000	445,224,000	460,203,000 48,000
2003 Rescission	452,724,000	446,724,000	442,924,000	480,903,000 2,904,000
2004 Rescission	461,626,000	461,853,000	428,056,000	447,598,000 2,678,000
2005	473,239,000			

Refugee and Entrant Assistance

Justification

	2003 Enacted	2004 Final Conference	2005 Estimate	Increase or Decrease
Transitional and Medical Services	\$219,853,000	\$168,975,000	\$193,577,000	+\$24,602,000
Victims of Trafficking	9,935,000	9,909,000	10,000,000	+91,000
Social Services	150,139,000	152,218,000	151,121,000	-1,097,000
Victims of Torture	9,935,000	9,909,000	10,000,000	+91,000
Preventive Health	4,804,000	4,792,000	4,835,000	+43,000
Targeted Assistance	49,155,000	49,025,000	49,477,000	+452,000
Unaccompanied Alien Children	37,082,000	52,770,000	54,229,000	+1,459,000
Total, BA	\$480,903,000	\$447,598,000	\$473,239,000	+\$25,641,000

General Statement

The Refugee and Entrant Assistance program is designed to help refugees, asylees, Cuban and Haitian entrants, and trafficking victims to become employed and self-sufficient as quickly as possible. As a result of the Homeland Security Act of 2002, the program is now also responsible for coordinating and implementing the care and placement of unaccompanied alien children who are in federal custody by reason of immigration status. These duties are consistent with the Administration for Children and Families' strategic goals of increasing independence and productivity of families, increasing employment and promoting the social well-being of children. The President's appropriation request of \$473,239,000, represents the amount needed to maintain current assistance levels, and to provide additional support for victims of torture and unaccompanied alien children in federal custody.

Refugee and Entrant Assistance funds support seven programs:

- Transitional and Medical Services — This program provides cash and medical assistance to financially needy refugees, asylees, trafficking victims and entrants who are not categorically

eligible for TANF, Medicaid, or SSI, and provides foster care services to unaccompanied minors. States are reimbursed for costs incurred to administer refugee program activities. Programs are monitored and data is collected and evaluated. Wilson/Fish projects provide alternative approaches to the state-administered programs. The Voluntary Agency Program (Matching Grant Program) provides one dollar in matching funds for every two dollars of Federal funds.

- Trafficking — First funded in FY2001 under the Victims of Trafficking and Violence Prevention Act of 2000, this program extends eligibility for benefits and services to trafficking victims to the same extent as refugees.
- Social Services — The Social Services activity assists refugees in the areas of social adjustment, employment services, and attainment of self-sufficiency as rapidly as possible. Services include English language training, employment-related services, and a variety of special projects and activities.
- Victims of Torture — First funded in FY 2000 under the Torture Victims Relief Act of 1998, this program provides medical and psychological treatment, social and legal services, and rehabilitation for victims of torture.
- Preventive Health — This program provides medical screening, outreach, orientation and access to health care for refugees to preserve the public health and ensure that health problems are not a barrier to achieving self-sufficiency.
- Targeted Assistance — Grants are made to States to provide services to counties or other localities with large refugee populations, high refugee concentrations, and high use of public assistance.
- Unaccompanied Alien Children — Transferred to ORR by the Homeland Security Act of 2002, this program involves the care and placement of approximately 6,000 unaccompanied alien children per year who are apprehended by INS agents, Border Patrol Officers, or other law enforcement agencies and placed in federal custody.

History of Refugee Ceilings and Arrivals

Year	Refugee ¹ Ceiling	Refugee Arrivals	Cuban/Haitian Arrivals	Trafficking Victims	Total ² Arrivals
1987	70,000	58,885			58,885
1988	87,500	76,733			76,733
1989	116,500	106,538			106,538
1990	125,000	122,263			122,263
1991	131,000	113,734			113,734
1992	132,000	131,611			131,611
1993	120,000	119,099	4,457		123,556
1994	120,000	112,084	14,359		126,443
1995	110,000	99,532	31,782		131,314
1996	90,000	75,721	9,494		85,215
1997	78,000	76,434	7,345		83,779
1998	83,000	76,742	16,984		93,726
1999	91,000	85,019	21,079		106,098
2000	90,000	72,519	19,441		91,960
2001	80,000	68,393	15,605	200	84,198
2002	70,000	26,383	16,694	99	43,176
2003	70,000	28,234	8,687	151	37,072
2004	70,000				
2005	70,000				

Since 1995, Congress has provided bill language permitting the reappropriation of carryover balances to support current year activities. It is estimated that the FY 2005 request of \$473,239,000, together with a carryover balance of approximately \$14.6 million, will be sufficient to effectively administer this program, to continue to provide eight months of cash and medical assistance to eligible refugees, and to provide a variety of social and educational services, including services to victims of torture, victims of trafficking and unaccompanied alien children in Federal custody.

The President's appropriation request of \$473,239,000 in new budget authority represents current law requirements. No proposed law amounts are included.

¹ Refugee ceilings are established through Presidential Determination. Not reflected in the ceiling are (1) Cuban/Haitian entrants, most of whom are paroled into the U.S. under a bilateral agreement reached with Cuba in FY 1995, (2) asylees, who are eligible refugee benefits since May 2000, and (3) victims of trafficking who have been eligible for refugee benefits since July 2001.

² Total arrivals do not include asylees, who beginning in FY 2000 became eligible for refugee benefits. In FY 2002 approximately 35,000 individuals were granted asylum in the United States.

TRANSITIONAL AND MEDICAL SERVICES

Authorizing Legislation – Legislation to reauthorize Section 414 of the Immigration and Nationality Act and Section 501 of the Refugee Education Assistance Act of 1980 is pending Congressional action.

2003 Enacted	2004 Final Conference	2005 Estimate	Increase or Decrease
\$219,853,000	\$168,975,000	\$193,577,000	+\$24,602,000

FY 2005 Authorization...Such sums as may be appropriated.

Purpose and Method of Operation

Historically, assistance to unaccompanied refugee, asylee, or entrant minors has been the top priority for the Transitional and Medical Services program. This activity reimburses states for providing foster care to an unaccompanied minor until the child reaches the age of eighteen. If a state has established a later age for emancipation from foster care, reimbursements will be provided until that date. Cash and medical assistance is also provided to adult refugees, asylees, entrants and certified trafficking victims who are not categorically eligible for TANF, Medicaid, or SSI during their first eight months in the United States. State refugee program offices operate these activities. They are reimbursed for costs incurred to administer the refugee programs and to provide assistance and services to unaccompanied refugee minors, asylees, entrants or trafficking victims under the age of eighteen.

Under the Voluntary Agency Program participating national voluntary refugee resettlement agencies, many of which are faith-based organizations, provide a match (in cash or in-kind services) of one dollar for every two dollars of Federal contribution. The participating agencies provide services such as case management, job development, job placement and follow-up, and interim cash assistance to help refugees become employed and self-sufficient within their first four months in the U.S. Participating refugees may not access public cash assistance.

Section 412(e)(7)(A) of title IV of the Immigration and Nationality Act authorizes the use of funds to develop and implement alternative projects for refugees that encourage refugee self-sufficiency. Currently, Fish-Wilson projects are funded in nine states and provide interim financial and medical assistance for newly arrived refugees to increase their prospects for early employment and self-sufficiency and to reduce welfare dependency.

Section 412(a)(7) of title IV of the Immigration and Nationality Act authorizes the use of funds for monitoring and evaluation activities.

Funding for Transitional and Medical Services during the last five years has been as follows:

2000	\$220,653,000
2001	\$220,170,000
2002	\$227,243,000
2003	\$219,853,000
2004	\$168,975,000

Rationale for the Budget Request

The FY 2005 request for Transitional and Medical Services is \$193,577,000, an increase of \$24.6 million from the FY 2004 conference level. The FY 2005 increase provides the level of funding necessary to continue to provide eight months of cash and medical assistance to eligible refugees, entrants, asylees, and trafficking victims, as well as foster care services to the same population until emancipation.

Resource and Program Data
Transitional and Medical Services

	2003 Actual	2004 Final Conference	2005 Estimate
<u>Resource Data:</u>			
Service Grants:			
Formula	\$143,339,000	\$102,941,000	\$126,417,000
Discretionary	58,205,000	62,500,000	63,500,000
Research/Evaluation	3,019,000	2,634,000	2,651,000
Demonstration/Development			
Training/Technical Assistance	450,000	450,000	450,000
Program Support ¹	302,000	450,000	559,000
Total, Resources	\$205,315,000	\$168,975,000	\$193,577,000
<u>Program Data:</u>			
Number of Grants	62	61	61
New Starts:			
#	2	9	9
\$	\$250,000	\$50,000,000	\$12,274,000
Continuations:			
#	60	52	52
\$	\$201,744,000	\$115,891,000	178,093,000
Contracts:			
#	5	4	4
\$	\$3,321,000	\$3,084,000	\$3,210,000
Interagency Agreements:			
#	0	0	0
\$	\$0	\$0	\$0

¹ Includes funding for GATES, information technology support and monitoring/on-site review costs.

**DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES**

FY 2005 DISCRETIONARY STATE/FORMULA GRANTS

PROGRAM: Office of Refugee Resettlement-TMS (CFDA # 93.566)

STATE/TERRITORY	FY 2003 Actual	FY 2004 Conference	FY 2005 Estimate	Difference +/- 2004
Alabama	\$0	\$0	\$0	\$0
Alaska	0	0	0	0
Arizona	3,875,821	2,783,478	3,418,258	634,780
Arkansas	19,500	14,004	17,198	3,194
California	28,958,250	20,796,792	25,539,562	4,742,770
Colorado	975,250	700,390	860,116	159,726
Connecticut	832,750	598,052	734,440	136,388
Delaware	30,000	21,545	26,458	4,913
District of Columbia	1,289,000	925,714	1,136,826	211,112
Florida	24,407,000	17,528,244	21,525,612	3,997,368
Georgia	2,914,500	2,093,091	2,570,427	477,336
Hawaii	34,625	24,866	30,537	5,671
Idaho	419,250	301,091	369,756	68,665
Illinois	4,217,250	3,028,680	3,719,379	690,699
Indiana	397,750	285,650	350,793	65,143
Iowa	579,750	416,356	511,307	94,951
Kansas	290,000	208,268	255,764	47,496
Kentucky	0	0	0	0
Louisiana	265,250	190,493	233,935	43,442
Maine	315,500	226,581	278,253	51,672
Maryland	3,450,250	2,477,848	3,042,929	565,081
Massachusetts	5,209,000	3,740,920	4,594,048	853,128
Michigan	6,066,500	4,356,746	5,350,315	993,569
Minnesota	4,201,500	3,017,369	3,705,489	688,120
Mississippi	1,760,000	1,263,970	1,552,222	288,252
Missouri	809,250	581,175	713,714	132,539
Montana	54,500	39,140	48,066	8,926
Nebraska	498,750	358,185	439,870	81,685
Nevada	0	0	0	0
New Hampshire	419,500	301,270	369,976	68,706
New Jersey	1,895,250	1,361,102	1,671,505	310,403
New Mexico	684,000	491,225	603,250	112,025
New York	9,012,500	6,472,459	7,948,522	1,476,063
North Carolina	2,410,250	1,730,956	2,125,706	394,750
North Dakota	883,250	634,319	778,977	144,658

STATE/TERRITORY	FY 2003 Actual	FY 2004 Conference	FY 2005 Estimate	Difference +/- 2004
Ohio	1,488,250	1,068,809	1,312,554	243,745
Oklahoma	330,000	236,994	291,041	54,047
Oregon	2,604,250	1,870,280	2,296,803	426,523
Pennsylvania	7,923,250	5,690,198	6,987,865	1,297,667
Rhode Island	234,000	168,051	206,376	38,325
South Carolina	159,750	114,727	140,891	26,164
South Dakota	1,672,750	1,201,310	1,475,272	273,962
Tennessee	541,250	388,707	477,353	88,646
Texas	5,239,262	3,762,645	4,620,727	858,082
Utah	753,750	541,317	664,766	123,449
Vermont	419,000	300,911	369,535	68,624
Virginia	4,335,042	3,113,274	3,823,265	709,991
Washington	9,442,500	6,781,270	8,327,759	1,546,489
West Virginia	10,000	7,182	8,820	1,638
Wisconsin	1,010,000	725,346	890,763	165,417
Wyoming	0	0	0	0
Subtotal	143,339,000	102,941,000	126,417,000	23,476,000
Discretionary Fund	58,205,221	62,500,000	63,500,000	1,000,000
Other	3,771,000	3,534,000	3,660,000	126,000
Subtotal adjustments	61,976,221	66,034,000	67,160,000	1,126,000
TOTAL RESOURCES	\$205,315,221	\$168,975,000	\$193,577,000	\$24,602,000

VICTIMS OF TRAFFICKING

Authorizing Legislation – Section 113(b) of the Trafficking Victims Protection Act.

2003 Enacted	2004 Final Conference	FY 2005 Estimate	Increase or Decrease
\$9,935,000	\$9,909,000	\$10,000,000	+\$91,000

FY 2005 Authorization....\$15,000,000.

Purpose and Method of Operation

In December 2003, the Victims of Trafficking and Violence Protection Act of 2003 was reauthorized. The goals of the law are to prevent human trafficking overseas, increase prosecution of human traffickers here in the U.S., protect the victims and provide them with Federal and state assistance where necessary. Victims of a severe form of trafficking are defined as people who are sexually exploited or compelled to provide labor through physical force, fraud, or coercion. Estimates indicate that there may be thousands of victims in the U.S.

This program extends eligibility for benefits and services to trafficking victims to the same extent as refugees. The law specifically requires HHS, in consultation with the Attorney General, to certify adult trafficking victims as a pre-condition for their eligibility. Once certified, adult trafficking victims will be eligible to apply for benefits and services under any Federal or state funded programs, to the same extent as refugees. Adult trafficking victims may be eligible for refugee cash and medical assistance and social services. Victims under 18 years of age do not need such certification in order to be eligible for benefits and services under the unaccompanied refugee minors program, but rather receive eligibility letters.

Funding for Victims of Trafficking in previous years has been as follows:

2001.....	\$ 5,000,000
2002.....	\$ 10,000,000
2003.....	\$ 9,935,000
2004.....	\$ 9,909,000

Rationale for the Budget Request

The FY 2005 request for Victims of Trafficking is \$10,000,000, a \$91,000 increase from the FY 2004 conference level. These funds will ensure continued administration of a national network for certification and tracking of trafficking victims, and funding for grant awards for expanded services to victims of a severe form of trafficking.

Resource and Program Data
Victims of Trafficking

	2003 Actual	2004 Final Conference	2005 Estimate
<u>Resource Data:</u>			
Service Grants:			
Formula	\$6,661,000	\$7,995,000	\$7,082,000
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support ¹	621,000	714,000	718,000
Other ²	2,630,000	1,200,000	2,200,000
Total, Resources	\$9,912,000	\$9,909,000	\$10,000,000
<u>Program Data:</u>			
Number of Grants	16	24	21
New Starts:			
#	0	8	5
\$	0	\$1,500,000	\$2,000,000
Continuations:			
#	16	16	16
\$	\$6,661,000	\$6,495,000	\$5,082,000
Contracts:			
#	3	3	3
\$	\$2,804,000	\$1,377,000	\$2,369,000
Interagency Agreements:			
#	1	1	1
\$	\$200,000	\$200,000	\$200,000

¹ Includes funding for GATES, information technology support, salaries and benefits and associated overhead costs of certification activities, monitoring/on-site review costs, and travel and/or training of federal staff.

² Includes funding for public outreach efforts.

SOCIAL SERVICES

Authorizing Legislation – Legislation to reauthorize Section 414 of the Immigration and Nationality Act and Section 501 of the Refugee Education Assistance Act of 1980 is pending Congressional action.

2003 Enacted	2004 Final Conference	2005 Estimate	Increase or Decrease
\$150,139,000	\$152,218,000	\$151,121,000	-\$1,097,000

FY 2005 Authorization....Such sums as may be appropriated.

Purpose and Method of Operation

This activity supports ACF's goal of increasing economic independence and productivity for families and increasing employment. In FY 2005, approximately \$79 million of the funds available for this activity will be allocated by formula to states based on the most recent three-year arrival population. Approximately \$14 million will support social services discretionary programs. In keeping with Congressional intent, approximately \$19 million will be allocated to communities affected by recent arrivals of Cuban and Haitian refugees and entrants. In addition, in FY 2005, approximately \$15 million will be available for continuation grants to increase educational support to schools with a significant proportion of refugee children.

Funding for Social Services during the last five years has been as follows:

2000.....	\$143,621,000
2001.....	\$143,621,000
2002.....	\$158,600,000
2003.....	\$150,139,000
2004.....	\$152,218,000

Rationale for the Budget Request

The FY 2005 request for Social Services is \$151,121,000, which is \$1.1 million less than the FY 2004 conference level. The additional funding requested in FY 2004 will be used for independent and quality evaluations of the social services program. This activity was prompted by a review of refugee employment programs in the Program Assessment Rating Tool (PART) in FY 2002. The PART Corrective Action Plan follows on the next page. The FY 2005 funds requested will support state-administered programs emphasizing employment-related activities. Social Services assist refugees in obtaining employment and attaining social adjustment as quickly as possible. Priority is given to English language training, case management, employment preparation, and job placement and retention services.

Corrective Action Plan
Administration for Children and Families, Office of Refugee Resettlement
Refugee and Entrant Assistance, Social Services

1.	<p style="text-align: center;">Recommendation</p> <p>Conduct independent and quality evaluations.</p>	<p style="text-align: center;">Completion Date</p> <p>1 year of contract award</p>	<p style="text-align: center;">On Track? (Y/N)</p> <p>Y</p>	<p style="text-align: center;">Comments on Status</p> <p>ORR will distribute funds when allocation is received.</p>
	<p style="text-align: center;">Next Milestone</p> <p>Allocate \$2 million to conduct the independent and quality evaluations during FY 2004.</p>	<p style="text-align: center;">Milestone Date</p> <p>Obligate by 09/30/04</p>	<p style="text-align: center;">Lead Organization</p> <p>ORR</p>	<p style="text-align: center;">Lead Official</p> <p>Diann Dawson</p>
2.	<p style="text-align: center;">Recommendation</p> <p>Improve strategic planning to ensure that goals are measurable and linked to the budget and systems are in place to identify program deficiencies.</p>	<p style="text-align: center;">Completion Date</p> <p>09/31/04</p>	<p style="text-align: center;">On Track? (Y/N)</p> <p>Y</p>	<p style="text-align: center;">Comments on Status</p> <p>Draft methodology by 12/31/03.</p>
	<p style="text-align: center;">Next Milestone</p> <p>ORR will design a methodology for evaluating performance of selected states in the state-administered program. ORR also intends to hold a series of consultations with state refugee agencies concerning long-term performance goals to ensure improved strategic planning.</p>	<p style="text-align: center;">Milestone Date</p> <p>Quarterly in FY 2004</p>	<p style="text-align: center;">Lead Organization</p> <p>ORR</p>	<p style="text-align: center;">Lead Official</p> <p>Diann Dawson</p>

Resource and Program Data
Social Services

	2003 Actual	2004 Final Conference	2005 Estimate
<u>Resource Data:</u>			
Service Grants:			
Formula	\$71,093,000	\$79,729,000	\$79,729,000
Discretionary	75,837,000	66,741,000	67,674,000
Research/Evaluation ¹		2,000,000	
Demonstration/Development			
Training/Technical Assistance	2,500,000	2,975,000	2,975,000
Program Support ²	331,000	400,000	400,000
Other ³	376,000	373,000	343,000
Total, Resources	\$150,137,000	\$152,218,000	\$151,121,000
<u>Program Data:</u>			
Number of Grants	234	300	323
New Starts:			
#	69	125	127
\$	\$124,400,000	\$118,354,000	\$114,354,000
Continuations:			
#	165	175	196
\$	\$25,030,000	\$31,091,000	\$36,024,000
Contracts:			
#	1	2	1
\$	\$331,000	\$2,400,000	\$400,000
Interagency Agreements:			
#	1	1	1
\$	\$376,000	\$373,000	\$343,000

¹ Includes \$2.0 million for independent and quality evaluations. This activity was prompted by a review of refugee employment programs in the PART review.

² Includes funding for a conference contract.

³ Includes funding for an inter-agency agreement with the Office of International and Refugee Health

**DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES**

FY 2005 DISCRETIONARY STATE/FORMULA GRANTS

PROGRAM: Office of Refugee Resettlement-Social Services (CFDA # 93.566)

STATE/TERRITORY	FY 2003 Actual	FY 2004 Conference	FY 2005 Estimate	Difference +/- 2004
Alabama	\$102,183	\$114,596	\$114,596	\$0
Alaska	80,000	89,718	89,718	0
Arizona	1,614,577	1,810,706	1,810,706	0
Arkansas	80,000	89,718	89,718	0
California	9,112,419	10,219,341	10,219,341	0
Colorado	815,422	914,475	914,475	0
Connecticut	843,134	945,553	945,553	0
Delaware	88,702	99,477	99,477	0
District of Columbia	166,770	187,028	187,028	0
Florida	17,697,236	19,846,989	19,846,989	0
Georgia	1,929,961	2,164,401	2,164,401	0
Hawaii	80,000	89,718	89,718	0
Idaho	415,091	465,514	465,514	0
Illinois	1,902,550	2,133,660	2,133,660	0
Indiana	357,255	400,652	400,652	0
Iowa	949,468	1,064,804	1,064,804	0
Kansas	122,792	137,708	137,708	0
Kentucky	988,325	1,108,381	1,108,381	0
Louisiana	220,197	246,945	246,945	0
Maine	509,977	571,926	571,926	0
Maryland	1,105,202	1,239,455	1,239,455	0
Massachusetts	1,454,022	1,630,648	1,630,648	0
Michigan	1,863,390	2,089,743	2,089,743	0
Minnesota	2,658,931	2,981,922	2,981,922	0
Mississippi	80,000	89,718	89,718	0
Missouri	1,776,939	1,992,791	1,992,791	0
Montana	80,000	89,718	89,718	0
Nebraska	481,662	540,171	540,171	0
Nevada	478,349	536,456	536,456	0
New Hampshire	405,151	454,366	454,366	0
New Jersey	1,003,990	1,125,949	1,125,949	0
New Mexico	180,836	202,803	202,803	0
New York	5,042,541	5,655,078	5,655,078	0
North Carolina	1,125,083	1,261,751	1,261,751	0
North Dakota	263,272	295,253	295,253	0

STATE/TERRITORY	FY 2003 Actual	FY 2004 Conference	FY 2005 Estimate	Difference +/- 2004
Ohio	1,528,727	1,714,428	1,714,428	0
Oklahoma	105,000	117,755	117,755	0
Oregon	1,044,354	1,171,216	1,171,216	0
Pennsylvania	1,858,270	2,084,001	2,084,001	0
Rhode Island	186,973	209,685	209,685	0
			0	
South Carolina	103,062	115,581	115,581	0
South Dakota	278,936	312,819	312,819	0
Tennessee	590,104	661,786	661,786	0
Texas	2,740,865	3,073,809	3,073,809	0
Utah	660,892	741,173	741,173	0
			0	
Vermont	180,543	202,474	202,474	0
Virginia	1,364,558	1,530,316	1,530,316	0
Washington	3,827,993	4,292,994	4,292,994	0
West Virginia	80,000	89,718	89,718	0
Wisconsin	467,203	523,956	523,956	0
Wyoming	0	0	0	0
Subtotal	71,092,907	79,728,843	79,728,843	0
Discretionary Fund	75,836,656	66,741,157	67,674,657	933,500
Other	3,207,346	5,748,000	3,717,500	-2,030,500
Subtotal adjustments	79,044,002	72,489,157	71,392,157	-1,097,000
TOTAL RESOURCES	\$150,136,909	\$152,218,000	\$151,121,000	-\$1,097,000

VICTIMS OF TORTURE

Authorizing Legislation – Section 5 of the Torture Victims Relief Act.

2003 Enacted	2004 Final Conference	2005 Estimate	Increase or Decrease
\$9,935,000	\$9,909,000	\$10,000,000	+\$91,000

FY 2005 Authorization...\$25,000,000.

Purpose and Method of Operation

This program supports the ACF’s goal of providing services and rehabilitation for victims of torture. Allowable services include treatment, social and legal services, and provision of research and training to health care providers to enable them to treat the physical and psychological effects of torture. Funding for Victims of Torture during the last five years has been as follows:

2000	\$ 7,265,000
2001	\$10,000,000
2002	\$10,000,000
2003.....	\$ 9,935,000
2004	\$ 9,909,000

Rationale for the Budget Request

The FY 2005 request for the Victims of Torture Program is \$10,000,000, a \$91,000 increase from FY 2004 conference level. This funding level will provide a comprehensive program of support for domestic centers and programs for victims of torture.

Resource and Program Data
Victims of Torture

	2003 Actual	2004 Final Conference	2005 Estimate
<u>Resource Data:</u>			
Service Grants:			
Formula	\$9,385,000	\$9,359,000	\$9,220,000
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance	550,000	550,000	550,000
Program Support ¹			230,000
Total, Resources	\$9,935,000	\$9,909,000	\$10,000,000
<u>Program Data:</u>			
Number of Grants	25	25	25
New Starts:			
#	0	0	25
\$	\$0	\$0	\$9,770,000
Continuations:			
#	25	25	0
\$	\$9,935,000	\$9,909,000	\$0
Contracts:			
#	0	0	2
\$	\$0	\$0	\$90,000
Interagency Agreements:			
#	0	0	0
\$	\$0	\$0	\$0

¹ Includes funding for GATES, information technology support, grant reviewer contract, salaries and benefits and associated overhead costs and monitoring-related travel of federal staff.

PREVENTIVE HEALTH

Authorizing Legislation – Legislation to reauthorize Section 414 of the Immigration and Nationality Act and Section 501 of the Refugee Education Assistance Act of 1980 is pending Congressional action.

2003 Enacted	2004 Final Conference	2005 Estimate	Increase or Decrease
\$4,804,000	\$4,792,000	\$4,835,000	+\$43,000

FY 2005 Authorization....Such sums as may be appropriated.

Purpose and Method of Operation

This program supports the Administration for Children and Families’ goal to enhance economic independence and productivity for families, and to increase employment. The Office of Refugee Resettlement recognizes that a refugee's medical condition may affect public health as well as prevent a refugee from achieving economic self-sufficiency. Funds for preventive health services are awarded to states through this discretionary grant program to provide health screening/assessment services to refugees.

Funding for Preventive Health during the last five years has been as follows:

2000	\$4,835,000
2001	\$4,835,000
2002	\$4,835,000
2003	\$4,804,000
2004	\$4,792,000

Rationale for the Budget Request

The FY 2005 request for Preventive Health is \$4,835,000, a \$43,000 increase from the FY 2004 conference level. This will ensure adequate health assessment activities for refugees.

Resource and Program Data
Preventive Health

	2003 Actual	2004 Final Conference	2005 Estimate
<u>Resource Data:</u>			
Service Grants:			
Formula	\$4,804,000	\$4,792,000	\$4,835,000
Discretionary			
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$4,804,000	\$4,792,000	\$4,835,000
<u>Program Data:</u>			
Number of Grants	37	37	37
New Starts:			
#	37	0	0
\$	\$4,804,000	\$0	\$0
Continuations:			
#	0	37	37
\$	\$0	\$4,792,000	\$4,835,000
Contracts:			
#	0	0	0
\$	\$0	\$0	\$0
Interagency Agreements:			
#	0	0	0
\$	\$0	\$0	\$0

**DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES**

FY 2005 DISCRETIONARY STATE/FORMULA GRANTS

PROGRAM: Office of Refugee Resettlement-Preventive Health (CFDA # 93.566)

STATE/TERRITORY	FY 2003 Actual	FY 2004 Conference	FY 2005 Estimate	Difference +/- 2004
Alabama	\$50,000	\$49,880	\$50,327	\$447
Alaska	0	0	0	0
Arizona	125,000	124,699	125,818	1,119
Arkansas	0	0	0	0
California	492,036	490,847	495,254	4,407
Colorado	75,000	74,819	75,491	672
Connecticut	95,798	95,567	96,425	858
Delaware	0	0	0	0
District of Columbia	50,000	49,880	50,327	447
Florida	917,473	915,263	923,475	8,212
Georgia	125,000	124,699	125,818	1,119
Hawaii	0	0	0	0
Idaho	74,591	74,411	75,079	668
Illinois	125,000	124,699	125,818	1,119
Indiana	72,116	71,942	72,588	646
Iowa	103,123	102,875	103,798	923
Kansas	54,083	53,953	54,437	484
Kentucky	0	0	0	0
Louisiana	75,000	74,819	75,491	672
Maine	50,000	49,880	50,327	447
Maryland	100,000	99,759	100,654	895
Massachusetts	125,000	124,699	125,818	1,119
Michigan	125,000	124,699	125,818	1,119
Minnesota	125,000	124,699	125,818	1,119
Mississippi	50,000	49,880	50,327	447
Missouri	119,270	118,983	120,050	1,067
Montana	0	0	0	0
Nebraska	61,558	61,410	61,961	551
Nevada	0	0	0	0
New Hampshire	75,000	74,819	75,491	672
New Jersey	75,000	74,819	75,491	672
New Mexico	0	0	0	0
New York	326,525	325,738	328,661	2,923
North Carolina	76,000	75,817	76,497	680
North Dakota	50,000	49,880	50,327	447

STATE/TERRITORY	FY 2003 Actual	FY 2004 Conference	FY 2005 Estimate	Difference +/- 2004
Ohio	0	0	0	0
Oklahoma	0	0	0	0
Oregon	135,000	134,675	135,883	1,208
Pennsylvania	125,000	124,699	125,818	1,119
Rhode Island	0	0	0	0
South Carolina	0	0	0	0
South Dakota	50,000	49,880	50,327	447
Tennessee	0	0	0	0
Texas	175,000	174,578	176,145	1,567
Utah	75,000	74,819	75,491	672
Vermont	50,000	49,880	50,327	447
Virginia	115,000	114,723	115,752	1,029
Washington	211,000	210,492	212,380	1,888
West Virginia	0	0	0	0
Wisconsin	75,000	74,819	75,491	672
Wyoming	0	0	0	0
Subtotal	4,803,573	4,792,000	4,835,000	43,000
TOTAL RESOURCES	\$4,803,573	\$4,792,000	\$4,835,000	\$43,000

TARGETED ASSISTANCE

Authorizing Legislation – Legislation to reauthorize Section 414 of the Immigration and Nationality Act and Section 501 of the Refugee Education Assistance Act of 1980 is pending Congressional action.

2003 Enacted	2004 Final Conference	2005 Estimate	Increase or Decrease
\$49,155,000	\$49,025,000	\$49,477,000	+\$452,000

FY 2005 Authorization....Such sums as may be appropriated.

Purpose and Method of Operation

This program supports the Administration of Children and Families’ goal to provide grants to states with counties that are impacted by high concentrations of refugees and high dependency rates. States are required by statute to pass on to the designated counties at least 95 percent of the funds awarded. In FY 2005, the Office of Refugee Resettlement will direct targeted assistance funds to areas with large concentrations of refugee and entrant populations to supplement available services. Services provided by this program are generally designed to secure employment for refugees within one year or less.

Funding for Targeted Assistance during the last five years has been as follows:

2000	\$49,477,000
2001	\$49,477,000
2002	\$49,477,000
2003	\$49,155,000
2004	\$49,025,000

Rationale for the Budget Request

The FY 2005 request for Targeted Assistance is \$49,477,000, a \$452,000 increase from the FY 2004 conference level. These funds will be awarded to states to enable counties and other jurisdictions that have high concentrations of refugees to provide needed employment services, to help increase the number of refugees entering employment and to terminate cash assistance cases due to earnings.

Resource and Program Data
Targeted Assistance

	2003 Actual	2004 Final Conference	2005 Estimate
<u>Resource Data:</u>			
Service Grants:			
Formula	\$44,240,000	\$44,123,000	\$44,529,000
Discretionary	4,916,000	4,902,000	4,948,000
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support			
Total, Resources	\$49,156,000	\$49,025,000	\$49,477,000
<u>Program Data:</u>			
Number of Grants	49	49	54
New Starts:			
#	21	0	54
\$	\$4,916,000	\$0	\$49,477,000
Continuations:			
#	28	49	0
\$	\$44,240,000	\$49,025,000	
Contracts:			
#	0	0	0
\$	\$0	\$0	\$0
Interagency Agreements:			
#	0	0	0
\$	\$0	\$0	\$0

**DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES**

FY 2005 DISCRETIONARY STATE/FORMULA GRANTS

PROGRAM: Office of Refugee Resettlement-Targeted Assistance (CFDA # 93.566)

STATE/TERRITORY	FY 2003 Actual	FY 2004 Conference	FY 2005 Estimate	Difference +/- 2004
Alabama	\$0	\$0	\$0	\$0
Alaska	0	0	0	0
Arizona	1,329,805	1,326,277	1,338,505	12,228
Arkansas	0	0	0	0
California	5,510,161	5,495,543	5,546,211	50,668
Colorado	343,251	342,340	345,496	3,156
Connecticut	0	0	0	0
Delaware	0	0	0	0
District of Columbia	258,678	257,992	260,371	2,379
Florida	12,539,502	12,506,237	12,621,542	115,305
Georgia	1,538,757	1,534,675	1,548,824	14,149
Hawaii	0	0	0	0
Idaho	274,470	273,742	276,266	2,524
Illinois	1,486,552	1,482,608	1,496,277	13,669
Indiana	0	0	0	0
Iowa	618,374	616,734	622,420	5,686
Kansas	0	0	0	0
Kentucky	962,800	960,246	969,099	8,853
Louisiana	0	0	0	0
Maine	0	0	0	0
Maryland	0	0	0	0
Massachusetts	794,698	792,590	799,898	7,308
Michigan	1,282,950	1,279,547	1,291,344	11,797
Minnesota	1,304,746	1,301,285	1,313,283	11,998
Mississippi	0	0	0	0
Missouri	1,424,166	1,420,388	1,433,484	13,096
Montana	0	0	0	0
Nebraska	262,463	261,767	264,180	2,413
Nevada	449,098	447,907	452,037	4,130
New Hampshire	0	0	0	0
New Jersey	0	0	0	0
New Mexico	0	0	0	0
New York	4,528,436	4,516,423	4,558,063	41,640
North Carolina	355,520	354,577	357,846	3,269
North Dakota	234,794	234,171	236,330	2,159

STATE/TERRITORY	FY 2003 Actual	FY 2004 Conference	FY 2005 Estimate	Difference +/- 2004
Ohio	344,165	343,252	346,417	3,165
Oklahoma	0	0	0	0
Oregon	1,445,570	1,441,735	1,455,027	13,292
Pennsylvania	704,252	702,384	708,860	6,476
Rhode Island	0	0	0	0
South Carolina	0	0	0	0
South Dakota	204,907	204,363	206,247	1,884
Tennessee	339,336	338,436	341,556	3,120
Texas	2,330,585	2,324,402	2,345,832	21,430
Utah	620,593	618,947	624,654	5,707
Vermont	0	0	0	0
Virginia	822,368	820,186	827,748	7,562
Washington	1,928,863	1,923,746	1,941,483	17,737
West Virginia	0	0	0	0
Wisconsin	0	0	0	0
Wyoming	0	0	0	0
Subtotal	44,239,860	44,122,500	44,529,300	406,800
Discretionary Fund	4,915,540	4,902,500	4,947,700	45,200
Subtotal adjustments	4,915,540	4,902,500	4,947,700	45,200
TOTAL RESOURCES	\$49,155,400	\$49,025,000	\$49,477,000	\$452,000

UNACCOMPANIED ALIEN CHILDREN

Authorizing Legislation — Section 462 of the Homeland Security Act of 2002.

2003 Enacted	2004 Final Conference	2005 Estimate	Increase or Decrease
\$37,082,000	\$52,770,000	\$54,229,000	+\$1,459,000

FY 2005 Authorization....Such sums as may be appropriated.

Purpose and Method of Operation

This program was transferred from the Immigration and Naturalization Service (INS) to the ACF Office of Refugee Resettlement, effective March 1, 2003, pursuant to section 462 of the Homeland Security Act. The program is designed to provide for the care and placement of unaccompanied alien minors who are apprehended in the U.S. by INS/Homeland Security agents, Border Patrol officers or other law enforcement agencies, and taken into care pending resolution of their claims for relief under U.S. immigration law or released to an adult family member or responsible adult guardian. Resolution of their claims may result in release, granting of an immigration status (such as special immigrant juvenile or asylum), voluntary departure, or removal. At any given time, approximately 600 unaccompanied alien children (UAC) are in care. Types of care currently range from foster care to shelter care to secure detention.

Funding for the Unaccompanied Alien Children Program since its transfer to ACF has been as follows:

2003.....	\$37,082,000
2004.....	\$52,770,000

Rationale for the Budget Request

The FY 2005 request for the Unaccompanied Alien Children Program is \$54.2 million, a \$1.5 million increase from the FY 2004 conference level. This increase will provide sufficient funds to appropriately care for these unaccompanied alien children.

Resource and Program Data
Unaccompanied Alien Children

	2003 Actual	2004 Final Conference	2005 Estimate
<u>Resource Data:</u>			
Service Grants:			
Formula			
Discretionary	\$28,520,000	\$38,206,000	\$39,324,000
Research/Evaluation			
Demonstration/Development			
Training/Technical Assistance			
Program Support ¹	1,544,000	3,707,000	3,453,000
Other ²	7,018,000	10,857,000	11,452,000
Total, Resources	\$37,082,000	\$52,770,000	\$54,229,000
<u>Program Data:</u>			
Number of Grants	14	22	22
New Starts:			
#	14	8	14
\$	\$28,520,000	\$16,247,000	\$23,035,000
Continuations:			
#	0	14	8
\$	\$0	\$21,959,000	\$16,289,000
Contracts:			
#	7	10	10
\$	\$4,720,000	\$7,821,000	\$7,807,000
Interagency Agreements:			
#	1	1	1
\$	\$2,298,000	\$5,144,000	\$5,453,000

¹ Includes funding for GATES, information technology support, salaries and benefits and associated overhead costs, contractor support costs and monitoring/on-site review travel costs.

² Includes funding for medical costs, facility costs and legal system support costs.